

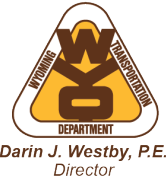


Mark Gordon
Governor

Wyoming Transportation Commission

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Brandt Lyman, Chairman
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Darin J. Westby, P.E.
Director

MEETING MINUTES

The Transportation Commission of Wyoming met via Zoom on July 16, 2026. Chair Lyman called the meeting to order at 8:30 a.m. The following members were present, constituting a quorum.

Chair Brandt Lyman, Rock Springs
Commissioner Micheal Baker, Thermopolis
Commissioner Pat Crank, Cheyenne
Commissioner Susan Holmes, Sheridan
Commissioner Marlowe Scherbel, Afton
Director Darin Westby
Commission Secretary Kimberly Chapman

Others present and participating in the meeting: Taylor Rossetti, Deputy Director/Support Services Administrator; Dennis Byrne, Chief Financial Officer; Rodney Freier, Budget Manager; Keith Fulton, Chief Engineer; Brian Olsen, Assistant Chief Engineer, Engineering and Planning; Mark Ayen, Assistant Chief Engineer, Operations; Nick Gronski, Procurement Services; Vince Garcia, GIS/ITS Program Manager; Christina Spindler, State Traffic Engineer; Kevin Lebeda, Right of Way; Lieutenant Colonel Karl Germain; Mike Kahler, Supervising Attorney General; MacKenzie Sewell, Assistant Attorney General; Doug McGee, Public Affairs; and Susan Elliott, Executive Assistant.

1. Pledge of Allegiance: Chair Lyman led the attendees in the Pledge of Allegiance.
2. Changes to Agenda: Chair Lyman noted there were no changes to the agenda.
3. June 18, 2026, Business Meeting Minutes: Commissioner Scherbel requested a correction to the percentage figure in the Monthly Budget Report section on page three. Additionally, Vice Chair Willox submitted a revision to the language in the meeting adjournment section on page seven.

It was recommended by Secretary Chapman, moved by Commissioner Holmes, and seconded by Commissioner Baker to approve the June 18, 2026, business meeting minutes, as corrected. The motion carried unanimously.

4. Correspondence: Mr. Olsen presented a letter from the Wyoming Public Transit Association (WYTRANS), noting its contents mirrored a recent request from the Wyoming Transit Advisory Committee (WYTAC). He recommended drafting a response consistent with the WYTAC reply, explaining that WYDOT is unable to provide additional funding and outlining strategies for local providers seeking supplemental funding. The Commission directed the Department to draft the response accordingly.

In response to inquiries from Commissioner Crank, Mr. Olsen explained that federal transit funding has returned to baseline levels following the exhaustion of COVID-19 relief funds. He added that the state's statutory allocation of \$1.5 million has remained consistent for many years.

Commissioner Scherbel shared insights from a recent visit to Jackson's START Bus program, noting that he and Local Government Coordination Supervisor Brandi Miller advised leadership to seek additional support from local legislators, the Governor, and municipal and county partners. The Commission further acknowledged alternative state funding mechanisms—such as the Legislative Stabilization Reserve Account and the Governor's emergency fund—but affirmed that WYDOT should direct transit entities to work directly with legislators, local officials, and the Wyoming Department of Health for supplemental funding.

6. Director's Report: The Director's Report was provided in writing, as included in the July 2026 meeting materials.

Director Westby reported ongoing efforts between WYDOT and the Wyoming Highway Patrol to finalize a balanced budget. Executive staff expect to present a balanced budget to the Budget Subcommittee ahead of their next meeting and in time for full Commission review in September.

Director Westby reported that staff are actively participating in several legislative interim committees. Following a productive initial meeting with the legislative working group on highway funding, staff will meet with the working group in Evanston in August to finalize potential draft legislation to strengthen WYDOT and Highway Patrol funding.

In response to inquiries from Commissioners Baker and Crank, Director Westby reported that staff recently testified at the Joint Revenue Committee meeting in Casper regarding proposed interim legislation on biometrics and Automated License Plate Readers (ALPRs). He explained that the draft bill posed unintended operational challenges for driver's license identity verification processes. Regarding ALPR technology, Director Westby said that WYDOT utilizes readers exclusively for commercial vehicle compliance at ports of entry (such as PrePass) and has no plans to deploy ALPRs for general law enforcement, acknowledging public data privacy concerns.

Director Westby reported ongoing coordination with the State Building Commission to integrate the Department into the state's vertical capital construction and major maintenance funding formulas, to secure facility funding outside the State Highway Fund.

- 7A. Third Quarter Budget Modifications: Mr. Freier presented the third quarter budget modifications, highlighting a \$17.7 million increase in non-highway user fees driven by incoming federal grants, Emergency Relief funds, and associated Governor's state matching funds. Major federal updates included securing a \$32.9 million CRISI grant for preliminary engineering on the College Drive bridge in Cheyenne—supported by \$6.1 million in Governor's match—and a \$10 million Beartooth Highway Build Grant, with no required WYDOT match. The Department also secured \$13.1 million in Emergency Relief for Green River tunnel repairs and \$10.6 million in Governor's matching funds, allowing the Department to carry over \$10.6 million in regular state match into FY 2027.

On the operational side, the modification established a \$46,000 baseline budget to launch the Innovation, Research, and Performance Program.

To account for market-adjustment salary increases that took effect on July 1, \$2 million was reallocated from the departmental contingency fund to cover labor across various maintenance and overhead programs, along with minor line-item adjustments for building occupancy costs. Mr. Freier also detailed an equipment procurement adjustment, advancing the purchase of 20 tandem-axle dump trucks into FY2026, generating an estimated \$200,000 to \$300,000 in savings compared to projected FY2027 costs.

It was recommended by Mr. Freier, moved by Commissioner Baker, and seconded by Commissioner Holmes to approve the third quarter budget modifications. The motion carried unanimously.

- 7B. Monthly Budget Report: Mr. Freier presented the monthly budget report, which was provided in writing in the July 2026 meeting materials.

Commissioner Scherbel inquired about the omission of the H05 account from page one, which Mr. Freier said was likely aggregated into the "other" category due to its minor \$200,000 balance. Mr. Freier explained that the H05 fund manages International Fuel Tax Agreement (IFTA) transactions, tracking and distributing fuel tax payments between Wyoming and other states based on interstate commercial trucking mileage.

- 7C. Award of Procurement Services Bids

It was recommended by Mr. Byrne, moved by Commissioner Crank, and seconded by Commissioner Scherbel to award Requisition 0000078201 to Srednaus Mapping, LLC, of Cheyenne, Wyoming for Intelligent Transportation Systems integration services. The motion carried unanimously.

It was recommended by Mr. Byrne, moved by Commissioner Baker, and seconded by Commissioner Scherbel to award Requisition 0000078526 to Jack's Truck Center, Inc./Floyd's Truck Center, of Gillette, Wyoming for 20 new current Freightliner Model Class 8 Tandem Axle Cab and Chassis. The motion carried unanimously.

It was recommended by Mr. Byrne, moved by Commissioner Holmes, and seconded by Commissioner Scherbel to award RFP 26-096RC to Econolite Systems, Inc., of Anaheim, California for a traffic signal system. The motion carried unanimously.

- 7D. Third Quarter Purchases from the Over \$200,000 List: The list was provided in writing, as included in the July 2026 meeting materials.

During a discussion on procurement streamlining, the Commission debated whether major outside engineering consultant contracts exceeding \$250,000 should be pre-approved in the annual budget or brought individually to the Commission for approval. Director Westby acknowledged the need to maximize in-house work but emphasized that consultants remain necessary to maintain full project delivery output due to current recruitment and retention challenges. He noted that staff are developing a long-term strategy to improve internal competitiveness and reduce reliance on outside firms.

8. Chief Engineer's Report: The Chief Engineer's Report was provided in writing, as included in the July 2026 meeting materials.

Mr. Fulton reported that the Department secured a \$24 million grant for passing lanes in Districts 2 and 5, allowing vehicle sales tax (VST) funds to be reallocated to new FY2027 projects. Grant funding was also secured for a winter truck parking planning study along primary freight routes. An INFRA grant was requested for Green River tunnel improvements, including eastbound lighting upgrades, Intelligent Transportation System (ITS) enhancements, and a fire suppression dry standpipe.

Mr. Fulton announced that Ryan Shields has been selected to lead the Innovation, Research & Asset Performance Program.

Mr. Fulton presented the Consultant Usage Report, noting that eight of the twelve listed projects fall under the Bridge Formula Program (BFP), with engineering firms Jacobs and HDR performing most of the off-system bridge work. Commissioner Crank stated that an off-system designation alone may not fully justify using external consultants instead of internal staff. In response, Mr. Fulton outlined the department's consultant selection process, clarifying that engineering firms are selected through a qualification-based evaluation process rather than cost, with fee negotiations occurring only after selection.

The Commission reviewed a change order for Project CN13078, in the amount of \$704,244, for the North Platte River bridge rehabilitation in Douglas. The change order included a proportional match increase from the City of Douglas. Mr. Fulton explained that the cost increase resulted from replacing loose, weathered steel bolts and correcting an internal quantity calculation error for approach slab backfill and excavation. He noted that internal quality control procedures are being revised to prevent future calculation errors.

It was recommended by Mr. Fulton, moved by Commissioner Holmes, and seconded by Commissioner Scherbel to approve the change order for Project CN13078 in the amount of \$704,244. The motion passed with four votes, and Commissioner Crank dissenting.

- 8Ai. Mr. Olsen presented the Engineering and Planning Report, beginning with the bid tabulations from the July 9, 2026, letting.

Federal Project HI-BFP-CN06072 for bridge replacement (1 structure) on County Road No. 660 beginning at RM 9.70 at the Bridge over North Platte River in Carbon County. Completion Date: September 30, 2028.

<i>Engineer's Estimate</i>	<i>\$3,637,152.00</i>
Reiman Corp., Cheyenne, WY	\$4,358,638.20 19.8%
Hudick Excavating, Inc. dba HEI Civil, Castle Rock, CO	\$4,525,336.00
S & S Builders, LLC, Gillette, WY	\$4,808,307.00

It was recommended by Mr. Olsen, moved by Commissioner Holmes, and seconded by Commissioner Scherbel that Reiman Corp., Inc., of Cheyenne, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion passed with four votes, with Commissioner Crank dissenting.

Federal Project HSIP-B263016 for signal upgrades at various intersections on WYO 89 and Bear River Drive in the Town of Evanston in Uinta County. Completion Date: October 31, 2027.

<i>Engineer's Estimate</i>	<i>\$1,970,083.50</i>
Modern Electric Co., Casper, WY	\$1,989,730.00 1.0%
Casper Electric, Inc., Casper, WY	\$2,196,884.84
Advanced Electrical Contracting, Inc., Sheridan, WY	\$2,396,328.65
Wescom Inc., Gillette, WY	\$2,958,505.79

It was recommended by Mr. Olsen, moved by Commissioner Crank, and seconded by Commissioner Baker that Modern Electric Co., of Casper, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, awarded the contract as low bidder. The motion carried unanimously.

Federal Project HI-BFP-CN18065 for bridge replacement (1 structure) on County Road No.112 at the Bridge over Donkey Creek Road in Crook County. Completion Date: November 30, 2027.

<i>Engineer's Estimate</i>	<i>\$1,327,851.00</i>
S & S Builders, LLC, Gillette, WY	\$1,286,808.00 -3.1%
Reiman Corp., Cheyenne, WY	\$1,324,297.00
Hudick Excavating, Inc. dba HEI Civil, Castle Rock, CO	\$1,537,494.50
RoamMT, LLC, Belgrade, MT	\$1,635,333.00
W.W. Clyde & Co., Orem, UT	\$1,861,119.75

It was recommended by Mr. Olsen, moved by Commissioner Baker, and seconded by Commissioner Holmes that S & S Builders, LLC, of Gillette, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

8Aii. July 2026 STIP Addendum Approval: Mr. Olsen presented the July 2026 STIP addendum.

Mr. Olsen provided an overview of twelve proposed items, which included four Authority to Render Service (ARS) projects, three bridge damage repair projects, three projects in Lincoln County for right-of-way fencing and safety guardrails, one project being brought forward in the STIP in Goshen County, and an urban systems project in Natrona County.

Commission discussion centered around the \$500,000 right-of-way fence planned for Lincoln County, which Mr. Olsen explained is intended to address safety issues caused by cattle wandering into open range areas. Commissioners debated whether physical fencing on forest lands remains the best investment, as many local ranchers are transitioning to GPS-based electronic containment systems. While acknowledging that virtual fencing could save money and allow wildlife to move more freely, Mr. Olsen noted key limitations including high upfront technology costs for smaller operators and Wyoming's "fence out" legal framework, which prevents mandatory adoption.

Commissioner Crank recommended refining I-90 wildlife projects to focus on lower-cost fencing and underpasses instead of expensive overpasses. In response to a rejected grant for the Dubois project, Director Westby and Mr. Fulton have developed plans to internally fund preliminary engineering to better position future federal grant applications. Commissioner Crank also urged maintenance crews to rigorously track roadkill data, noting that precise data is essential for targeting safety improvements.

It was recommended by Mr. Olsen, moved by Commissioner Baker, and seconded by Commissioner Scherbel to approve the July 2026 STIP addendum. The motion carried unanimously.

8Aiii. Resolution for Relinquishment

Mr. Olsen presented a resolution to relinquish approximately 1.6 acres of vacant right-of-way land east of the Hoback Junction roundabout, south of Jackson. The property is no longer needed for state highway purposes and will be used by Teton County to construct a new fire station adjacent to the current Jackson Hole Fire Station Number Three. District Three verified the land is surplus, and all required agreements, clearances, and internal operating policy steps are complete. Mr. Olsen concluded by recommending approval of the relinquishment resolution via quitclaim deed.

It was recommended by Mr. Olsen, moved by Commissioner Holmes, and seconded by Commissioner Scherbel to approve the resolution of relinquishment to Teton County.

In response to commissioner inquiries, Right-of-Way Program Manager Kevin Lebeda and Mr. Fulton said that standard internal policies (19-2 and 19-5) direct WYDOT to transfer surplus property to local government entities at no cost for public service purposes, provided the deed includes a reversion clause requiring the land to return to the state if its public use ceases.

Commissioner Crank expressed opposition to transferring the land at no cost, suggesting Teton County purchase it at fair market value, like a previous transaction in Cheyenne. Mr. Lebeda clarified that the Cheyenne transaction involved payment specifically to lift a reversion clause for a land trade, rather than a direct purchase for public use. While acknowledging staff followed standard protocol, Commissioners Crank and Baker noted that the commission maintains discretion over land transfers and suggested re-evaluating policy on free land transfers.

Commissioner Baker raised concerns about surrendering the parcel without first checking if WYDOT could use it for agency needs like employee housing. Chair Lyman and Commissioner Holmes highlighted the value of statewide policy consistency, noting Teton County previously granted

concessions like waiving utility investment fees for WYDOT projects. The commission discussed tabling the item until more information could be provided, and Commissioner Holmes withdrew her motion to approve the transfer.

It was moved by Commissioner Crank and seconded by Commissioner Baker to table further discussion regarding the resolution of relinquishment until the August business meeting. The motion carried with three votes in favor, with Commissioner Holmes dissenting and Commissioner Scherbel abstaining.

Mr. Olsen will supply the commission with the relevant internal policies, research the original acquisition history of the parcel, and outline past precedent prior to the next meeting.

- 8B. The Operations Report was provided in writing, as included in the July 2026 meeting materials.

In addition to the written report, Mr. Ayen reported that WYDOT is monitoring potential flooding west of Cody, where District Engineer Pete Halston staged equipment to handle potential mudflows across the highway.

In response to inquiries from Commissioners Scherbel and Crank, Mr. Ayen confirmed that WYDOT is coordinating with the FHWA to perform an Environmental Impact Statement for the Wyoming Highway 22 corridor between Jackson and Wilson. Aimed at alleviating severe traffic congestion, the study will evaluate potential lane additions and intersection improvements while accounting for traffic flow connecting to Highway 390 toward Teton Village.

9. Highway Patrol Report: Director Westby presented the Fatal Crash Summary through June 30, 2026, which includes 47 fatal crashes involving 57 deaths. The fatalities resulted from rollover crashes, multi-vehicle crashes, a fixed object crash, motorcycle crashes, commercial crashes, and an all-terrain vehicle crash.

There have been 20 fatal crashes deemed drug or alcohol related, resulting in 25 deaths through June 2026.

Of the 57 deaths this year, 28 were attributed to not using occupant restraints. There were eight fatalities involving individuals under the age of 21 in 2026 crashes.

Of the fatal crashes so far this year, it is unknown whether 24 of those drivers had no distractions. Two drivers were distracted, and 49 were not.

Of the 47 fatal crashes that have occurred this year, 10 occurred on city/county roads, 21 occurred on primary/secondary highways, and 16 occurred on interstate highways.

The days of the week for fatal crashes in 2026 are as follows:

Sunday	10 crashes
Monday	7 crashes
Tuesday	6 crashes
Wednesday	6 crashes
Thursday	7 crashes
Friday	5 crashes
Saturday	6 crashes

The times of day for fatal crashes in 2026 are as follows:

12:00 a.m. to 6:00 a.m.	10 crashes
6:00 a.m. to 12:00 p.m.	8 crashes
12:00 p.m. to 6:00 p.m.	13 crashes
6:00 p.m. to 12:00 a.m.	16 crashes

There were 1,808 Patrol investigated crashes to date in 2026.

10. Aeronautics Report: The Aeronautics Report was provided in writing, as included in the July 2026 meeting materials.

Commissioner Baker inquired about the decrease in flight activity, asking whether it was driven by recent legislative action or pilot shortages. Mr. Burke clarified that the drop was primarily driven by the previous year's pilot shortage, noting that the agency is catching up on crew training and actively encouraging other state agencies to make greater use of the aircraft.

11. Support Services Report: The Support Services Report was provided in writing, as included in the July 2026 meeting materials.

Mr. Rossetti expanded on testimony given to the Joint Revenue regarding proposed legislation regulating ALPRs, biometrics, and geolocation data. Public concern centers on data ownership, storage, and third-party sales rather than the technology itself. Mr. Rossetti highlighted major operational issues with the draft bill, explaining it would inadvertently restrict essential agency functions—such as tracking plows, patrol cars, and fuel systems, as well as conducting 1-to-1 facial recognition for driver's license integrity, mobile/kiosk licensing, and electronic titling. The Committee acknowledged the bill was overly restrictive and is expected to narrow its focus primarily to ALPR contract limits while refining rules around biometric tracking.

12. Chief Technology Officer's Report: The Chief Technology Officer's Report was provided in writing, as included in the July 2026 meeting materials.

In response to earlier commission inquiries regarding GIS and ITS staffing, Mr. Rossetti said that WYDOT augments its team using contractors and summer computer science interns. He detailed an intern-developed real-time wildlife conflict alerting system for the 511 app and WyoRoad.info. Created in partnership with the Wyoming Game and Fish Department, the tool notifies drivers traveling through active migration corridors and broadcasts recent nearby animal strikes to prevent secondary collisions.

13. August 2026 Commission Meeting: Secretary Chapman announced that the August 2026 Commission meeting will be held in Evanston. The education session will be held on Wednesday, August 19 and the business meeting will be held on Thursday, August 20.
- 14A. Legislator Comments: No legislators were in attendance.
- 14B. Commissioner Comments: Commissioner Holmes thanked the Chairman for a well-run virtual meeting and expressed appreciation for the opportunity to participate in the recent awarding of the G. Clyde Larson Memorial Award to Tyle Meyers. Commissioners Scherbel, Crank, and Baker offered brief closing remarks, commending the meeting's efficiency and informative updates. The Chairman closed by highlighting a recent news article praising WYDOT investigator Shane Fox for uncovering a fraudulent title-washing scheme. He commended staff for their work in protecting Wyoming consumers.
16. Chair Lyman adjourned the meeting at 11:11 a.m. on Thursday, July 16, 2026.