

TRANSPORTATION COMMISSION OF WYOMING

The Transportation Commission of Wyoming via Zoom and in person in Casper on August 21, 2025. Chair Lyman convened the meeting at 8:32 a.m. The following members were present, constituting a quorum.

Chair Brandt Lyman, Rock Springs
Vice Chair Jim Willox, Douglas
Commissioner Micheal Baker, Thermopolis
Commissioner Pat Crank, Cheyenne
Commissioner Susan Holmes, Sheridan
Commissioner Mark Hughes, Sundance
Commissioner Marlowe Scherbel, Afton
Commission Secretary Caitlin Casner
Director Darin J. Westby

Others present and participating in the meeting: Taylor Rossetti, Deputy Director/Support Services Administrator; Dennis Byrne, Chief Financial Officer (CFO); Rodney Freier, Budget Manager; Brian Olsen, Assistant Chief Engineer-Engineering and Planning; Mark Ayen, Assistant Chief Engineer-Operations; Colonel Tim Cameron, Mike Kahler, Senior Assistant Attorney General; MacKenzie Sewell, Assistant Attorney General; Rodney Freier, Budget Program Manager; Doug McGee, Public Affairs; Mark Williams, District Two Engineer; John Cater and Scott Stone, Federal Highway Administration (FHWA); Susan Elliott, Executive Assistant; Kimberly Chapman, Public Safety Communications Commission and Aeronautics Commission Secretary.

1. Pledge of Allegiance: Chair Lyman led the attendees in the Pledge of Allegiance.

3A. July 17, 2025 Business Meeting Minutes: It was recommended by Secretary Casner, moved by Commissioner Baker, and seconded by Commissioner Holmes to approve the July 17, 2025, Business Meeting Minutes. The motion carried unanimously.

5. Administrative Matters-Attorney General Rules Process: Mr. Kahler and Ms. Sewell presented to the Commission regarding the rulemaking process and timelines as well as the Executive Order regarding ex-parte communications. Mr. Kahler advised that Commissioners are able to decline to discuss draft rules during the public comment period and direct all comments to the WYDOT Management Services office.

6. Highway Patrol Report: Col. Cameron presented the Fatal Crash Summary through July 31, 2025, which includes 63 fatal crashes involving 71 deaths. The fatalities include multi-vehicle crashes and commercial crashes.

There have been 16 fatal crashes deemed drug or alcohol related, resulting in 18 deaths through July 2025.

Of the 71 deaths this year, 24 were attributed to not using occupant restraints, rollover crashes, multi-car collisions, or fixed objects. Four (4) perished that were under 21 years old.

Of the 63 fatal crashes so far this year, it is unknown whether 30 of those drivers had no distractions. Two (2) drivers were distracted, and 55 were not.

Of the 63 fatal crashes that have occurred this year, 13 occurred on city/county roads, 30 occurred on primary/secondary highways, and 20 occurred on interstate highways.

The days of the week for fatal crashes in 2025 are as follows:

Sunday	7 crashes
Monday	9 crashes
Tuesday	1 crash
Wednesday	11 crashes
Thursday	9 crashes
Friday	11 crashes
Saturday	15 crashes

The times of day for fatal crashes in 2025 are as follows:

12:00 a.m. to 6:00 a.m.	10 crashes
6:00 a.m. to 12:00 p.m.	16 crashes
12:00 p.m. to 6:00 p.m.	25 crashes
6:00 p.m. to 12:00 a.m.	12 crashes

There were 2,664 patrol investigated crashes in 2025.

Col. Cameron summarized recent events he attended, including the Ham and Jam event in Sundance and Hulett, and a regional safety rendezvous. Cameron also informed the Commission that the WHP assisted during Cheyenne Frontier Days, with Captains and Lieutenants asked to work each day scheduled for at least four hours during this event. There were zero deaths during Cheyenne Frontier Days, and over 1,000 cars were stopped during the event. A more in-depth debrief will occur at a later meeting.

Col. Cameron advised that a mobile enforcement and education team detail has occurred this summer, which focused on commercial vehicle safety, specifically on interstates. Cameron will have WHP staff report on these efforts at a later meeting.

Col. Cameron also advised that WHP has recently entered into an agreement with Immigrations and Customs Enforcement (ICE) to participate in a 287G Task Force, based on geographical areas that have a detention center participating in the program. Training associated with being on the task force is paid for by ICE. Cameron also described the two phases a participating Trooper could be involved in while a member of the task force.

7. Aeronautics Report: The Aeronautics Report was provided in written form, as included in the August 2025 meeting materials.

Mr. Burke highlighted record-breaking passenger traffic in the first six months of 2025 and advised that it is expected that this will continue for the rest of the year. Mr. Burke also advised that both state-owned aircraft are functioning, and a new pilot will be starting in January. Mr. Burke informed the Commission that the Aeronautics Commission will be attending the upcoming Airline Rendezvous event in Jackson and staff will be meeting with United Airlines to refine funding requests for air service operations.

8. Support Services Report: Mr. Rossetti presented the Support Services Report. WYDOT employed 1,842 personnel as of July 31, 2025, compared to 1,852 a month ago and 1,803 one year ago.

Mr. Rossetti advised the Commission that challenges within the Administration and Information application system for State of Wyoming jobs are being addressed by a diverse group of State agencies.

Mr. Rossetti also stated that efforts for recruitment and retention continue and may include the potential use of an outside consultant to focus on improving brand management and public perception. The Commission will be included in the selection of any outside consultants, and more information will be provided when available.

9. Chief Technology Officer's Report: The Chief Technology Officer's Report was provided in written form, as included in the August 2025 meeting materials.

Mr. Smolinski updated the Commission on recent communications and interoperability initiatives, including a recent successful pilot project with South Dakota during the Sturgis rally. There is potential for expanding this model to neighboring out of state counties.

Mr. Smolinski advised that a repeater was recently installed near Meadowlark Mountain near the Powder River Pass to assist in emergency communications during a wildfire.

Mr. Smolinski, staff, and the Public Safety Communications Commission continue to work with industry representatives on 911 outage rules and triggers for outage notifications.

Staff will also be meeting with the Joint Corporations legislative committee to discuss a general fund appropriation and a potential fee increase for 911.

Commission recessed to break at 9:59 a.m.

Commission returned to public session at 10:15 a.m.

10. Director's Report: The Director's Report was provided in written form, as included in the August 2025 meeting materials.

Director Westby introduced new District Two Engineer Mark Williams to the Commission and thanked him for his service to WYDOT.

Director Westby and Mr. Fulton recently attended an FHWA event in Washington, D.C. to discuss the new Transportation Reauthorization bill. Westby stated that the meeting was a good opportunity to present rural America and Wyoming interests.

Westby advised that he and Executive Staff have recently attended meetings for the Wyoming legislative Fuel Tax Working Group, Joint Appropriations Committee, and the Joint Transportation, Highways, and Military Affairs Committee. Westby will also be attending the upcoming Capital Finance Committee meeting to discuss possible revenue generating bills, as well as budget hearings, which will occur at the end of the year.

Commissioner Crank asked Mr. Kahler and Ms. Sewell to provide the Commission with an opinion at a later meeting regarding the ability of the Commission to choose to not fund programs from the highway fund even if directed to do so by the Legislature after they declined to provide general funds.

11. Mr. Byrne presented the Chief Financial Officer's Report.

11A. Monthly Budget Report: Mr. Freier presented the monthly budget report. Overall, the budget report revealed that the Commission budget was 80 percent expended, and the legislative budget was 88 percent expended in Fiscal Year 2025.

11B. Award of Procurement Services Bids. It was recommended by Mr. Byrne to move Bid Numbers 25-242RC, 25-243RC, 25-247AC, 25-248RC, 25-249RC, 25-253RC, 25-254RE, 25-255RE, and Requisition Numbers 75112 and 75239 to a consent list.

It was moved by Commissioner Holmes and seconded by Commissioner Willox to move Bid Numbers 25-242RC, 25-243RC, 25-247AC, 25-248RC, 25-249RC, 25-253RC, 25-254RE, and Requisition Number 75239 to a consent list. The motion carried unanimously.

It was recommended by Mr. Byrne, moved by Commissioner Willox, and seconded by Commissioner Baker to approve, by consent, the following bids and requisitions. The motion carried unanimously.

- Bid Number 25-242RC to furnish 70,500 tons of maintenance stockpiled material for use by the department in District One. The bid was awarded to 71 Construction, of Casper, Wyoming, and Simon Contractors, of Cheyenne, Wyoming, for the sum of \$3,341,050.00.
- Bid Number 25-243RC to furnish 31,500 tons of maintenance stockpiled material for use by the department in District Two. The bid was awarded to Recycled Materials, LLC, of Casper, Wyoming, RiverView Sand and Gravel, LLC, of Torrington, Wyoming, and 71 Construction, of Casper, Wyoming, for the sum of \$1,645,670.00.
- Bid Number 25-247RC to furnish 264,500 gallons of organic deicing liquids for use by the department statewide. The bid was awarded to Smith Fertilizer and Grain, of Knoxville, Iowa, for the sum of \$505,150.00.
- Bid 25-248RC to furnish 15,140 tons of bulk Sodium Chloride, type 1 and type 2, for use by the department statewide. The bid was awarded to Compass Minerals America Inc., of Overland Park, Kansas, and Broken Arrow, Inc., of Lake Point, Utah, for the sum of \$1,418,121.65.

- Bid 25-249RC to furnish 41,800 gallons of Category 1 and 8,772 tons of Category 2, liquid and solid anti-icers/de-icers for use by the department statewide. The bid was awarded to EnviroTech Services, LLC, of Greeley, Colorado, for the sum of \$1,169,409.44.
- Bid 25-253RC to furnish 39,100 tons of maintenance stockpiled material for use by the department in District Four. The bid was awarded to Croell, Inc., of Sundance, Wyoming and Mullinax Inc., of Sheridan, Wyoming, for the sum of \$2,985,100.00.
- Bid 25-254RE to furnish 25 new current self-unloading stainless steel abrasive spreaders for use by the department in Cheyenne. The bid was awarded to Dukes A&W Enterprises, LLC, of Louisville, Kentucky, for the sum of \$514,850.00.
- Requisition Number 75239 to furnish Tyler Technologies annual renewal of enterprise public safety for use by the department statewide. The bid was awarded to Tyler Technologies, of Plano, Texas, for the sum of \$716,918.55.

It was recommended by Mr. Byrne, moved by Commissioner Crank, and seconded by Commissioner Scherbel to award Bid Number 25-234RE to Northern Truck Equipment Corp., of Sioux Falls, South Dakota, for the sum of \$349,800.00 to furnish five (5) new current model trailer mounted four-ton oil jacketed hot box recycler for use by the department.

Mr. Byrne explained that the low bid did not meet specifications regarding heating oil volume, heated center divider in the material hopper, specified maximum temperature range, engine cover, and battery capacity.

The motion carried unanimously.

It was recommended by Mr. Byrne, moved by Commissioner Holmes, and seconded by Commissioner Baker to award Bid Number 25-255RE to Jack's Truck Center, Inc., dba Floyd's Truck Center, of Gillette, Wyoming, for the sum of \$359,569.00 to furnish one (1) new current model 3000 gallon oil distributor truck for use by the department.

Commissioner Baker expressed concern at the price and that only one bid was received. Mr. Fulton explained that this truck requires several nozzles and controls to deliver oil correctly.

The motion carried unanimously.

It was recommended by Mr. Byrne, moved by Commissioner Willox, and seconded by Commissioner Baker to award Requisition 75112 to Central Mine Equipment Co., of Earth City, Missouri, for the sum of \$227,935.00 to furnish repairs to CME-1050 ATV drill rig for use by the department.

Commissioner Baker questioned the price due to previous experience with the purchase of well equipment. Mr. Byrne explained that at this time, it is more cost effective to repair the current ATV drill rig than to replace it and this rig is specialized, made to traverse rough terrain.

The motion carried unanimously.

12. Chief Engineer's Report: The Chief Engineer's Report was provided in written form, as included in the August 2025 meeting materials.

Mr. Fulton explained that the National Electric Vehicle Infrastructure (NEVI) program plan for Wyoming is being reevaluated and the types of chargers and what areas they would be appropriate in across Wyoming. The previous 50-mile spacing requirement has been eliminated, but the focus still remains on interstate highways for charging stations. Once the updated plan is approved by the Federal government, Commissioners will be asked if they would like to participate in the RFP process for charger installation.

Mr. Fulton highlighted the fact that for projects closed this fiscal year, the final cost compared to the original bid amount is 0.97% lower. Mr. Fulton thanked all staff involved for their contract administration and plans that contributed to this success.

12A. Incentives Discussion: Mr. Fulton and Mr. Olsen presented to the Commission regarding incentive amounts paid since 2020 as well as current projects with incentive for completion. Also discussed were the reasons for offering an incentive on different projects as well as the benefits of completion incentives and the importance of transparency in project costs.

12Bi. Mr. Olsen presented the Engineering and Planning Report, beginning with the bid tabulations from the August 14, 2025 letting.

Federal Projects NHPP-RF-N121122 and NHPP-N121117 for mill, overlay, and fencing involving asphalt paving, fencing, grading, traffic control and chip seal work on approximately 34.30 miles on US 30 beginning at RM 27.80 at various locations between Sage Junction and Kemmerer and Idaho and Kemmerer in Lincoln County. Completion Date: October 31, 2026.

<i>Engineer's Estimate</i>	\$8,698,037.00	
H-K Contractors, Inc., Idaho Falls, ID	\$8,297,509.00	-4.6%
Avail Valley Construction-WY, LLC, Afton, WY	\$8,378,730.30	
McGarvin-Moberly Construction Co., Worland, WY	\$9,612,555.53	
Kilgore Companies, LLC dba Lewis & Lewis, Inc., Rock Springs, WY	\$10,561,059.54	

It was recommended by Mr. Olsen, moved by Commissioner Baker and seconded by Commissioner Hughes that H-K Contractors, Inc., of Idaho Falls, Idaho, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

State Project SCP-TC-N311107 to overlay and chip seal involving asphalt paving, chip seal, traffic control, aggregate surfacing and stormwater drainage work on approximately 9.90 miles on US 14/16/20 beginning at RM 20.10 between Yellowstone National Park and Cody in Park county. Completion Date: October 31, 2026.

<i>Engineer's Estimate</i>	\$5,505,235.75	
Mountain Construction Company, Lovell, WY	\$5,828,066.58	5.9%
Century Companies, Inc., Lewistown, MT	\$5,999,847.50	
<i>Plus 5% for Comparison</i>	\$6,299,839.88	

It was recommended by Mr. Olsen, moved by Commissioner Baker and seconded by Commissioner Scherbel that Mountain Construction Company, of Lovell, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as the responsive low bidder, with \$1 million in incentives available and included in the total amount awarded. The motion carried unanimously.

Federal Projects STP-N302058 and STP-B265029 to mill, overlay, chip seal and fencing involving asphalt paving, fencing, chip seal, traffic control, milling and grading work on approximately 12.20 miles beginning at RM 67.2 on US 26/287 at various locations in Fremont County. Completion Date: June 30, 2027.

<i>Engineer's Estimate</i>	\$3,345,321.00	
McGarvin-Moberly Construction Co., Worland, WY	\$3,052,222.71	-8.8%
Mountain Construction Company, Lovell, WY	\$3,596,036.72	
Avail Valley Construction-WY, LLC, Afton, WY	\$3,599,697.81	

It was recommended by Mr. Olsen, moved by Commissioner Baker and seconded by Commissioner Willox that McGarvin-Moberly Construction co., of Worland, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as the responsive low bidder. The motion carried unanimously.

Federal Project NHPP-N432061 for intersection reconstruction and slab replacements involving concrete paving, traffic control and aggregate surfacing work at various locations on WYO 59 and US 14/16 in the City of Gillette in Campbell County. Completion Date: July 31, 2026.

<i>Engineer's Estimate</i>	\$1,840,752.00	
Concrete Works of Colorado, Inc., Lafayette, CO	\$2,077,376.25	12.9%
S&S Builders, LLC, Gillette, WY	\$2,102,535.00	
Powder River Construction, Inc., Gillette, WY	\$2,661,674.00	

It was recommended by Mr. Olsen, moved by Commissioner Holmes and seconded by Commissioner Scherbel that Concrete Works of Colorado, Inc., of Lafayette, Colorado, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as the responsive low bidder. The motion carried unanimously.

Federal Projects NHPP-PM-N104096 and ARSCT-N104A09 for traffic signal system replacement, concrete slab and spall repair with ADA upgrades, sidewalk and curb and gutter work involving electrical, traffic control, concrete paving, sidewalk/curb and gutter, milling, and aggregate surfacing on approximately 0.07 miles on US 26/89/191 beginning at RM 154.28 in the Town of Jackson in Teton County. Completion Date: May 31, 2026.

No Bids Received

Mr. Olsen advised that although there were two authorized bidders, a volumetric mixer is required to complete this job. One of the authorized bidders does not have a volumetric mixer and the other authorized bidder did not consider this project large enough to mobilize. Mr. Olsen will speak with the district regarding how to proceed.

Federal Project HI-BFP-CN06070 for bridge replacement involving removal of one steel bridge, precast box culvert installation, shoring, concrete, steel, grading, traffic control, aggregate surfacing and seeding/erosion control work on approximately 0.15 miles on County Road 3 beginning at RM 9.53 at the bridge over Third Sand Creek in Carbon County. Completion Date: June 30, 2026.

<i>Engineer's Estimate</i>	<i>\$1,779,909.00</i>	
W.W. Clyde & Co., Orem, UT	\$1,390,637.00	-21.9%
Reiman Corp., Cheyenne, WY	\$1,466,066.75	
TCA Group, Inc., Helena, MT	\$1,482,203.50	
S&S Builders, LLC, Gillette, WY	\$2,288,808.00	

It was recommended by Mr. Olsen, moved by Commissioner Hughes and seconded by Commissioner Scherbel that W.W. Clyde & Co., of Orem, Utah, prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as the responsive low bidder. The motion carried unanimously.

Federal Project HI-BFP-CN06071 for bridge replacement involving removal of one steel bridge, concrete, steel, seeding/erosion control, grading, traffic control, guardrail and clearing/grubbing work on approximately 0.10 miles on Four Mile Creek (County Road 603) beginning at RM 3.63 in Carbon County. Completion Date: July 31, 2026.

<i>Engineer's Estimate</i>	<i>\$1,234,171.00</i>	
TCA Group, Inc., Helena, MT	\$853,836.50	-30.8%
Reiman Corp., Cheyenne, WY	\$1,128,700.15	
S&S Builders, LLC, Gillette, WY	\$1,304,808.00	
W.W. Clyde & Co., Orem, UT	\$1,404,857.00	

It was recommended by Mr. Olsen, moved by Commissioner Willox and seconded by Commissioner Baker that TCA Group, Inc., of Helena, Montana, prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as the responsive low bidder. The motion carried unanimously.

Federal Project NHPP-RF-N132111 for right of way fencing involving fencing and clearing/grubbing work on approximately 3.70 miles on US 189/191 beginning at RM 120.08 between Daniel Junction and Bondurant Road in Sublette County. Completion Date: September 30, 2026.

<i>Engineer's Estimate</i>	<i>\$1,011,100.00</i>	
King Enterprises, Mills, WY	\$1,179,553.00	16.7%
S&L Industrial, Cowley, WY	\$1,260,050.00	
Fence Tech Services, LLC, Sundance, WY	\$1,265,451.00	

It was recommended by Mr. Olsen, moved by Commissioner Holmes and seconded by Commissioner Crank that King Enterprises, of Mills, Wyoming, prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as the responsive low bidder. The motion carried unanimously.

12Bii. August 2025 STIP Addendum Approval: Mr. Olsen presented the August 2025 STIP Addendum.

It was recommended by Mr. Olsen, moved by Commissioner Willox and seconded by Commissioner Crank to approve the August 2025 STIP Addendum. The motion carried unanimously.

12C. The Operations Report was provided in written form, as included in the August 2025 meeting materials.

Commissioner Baker clarified with Mr. Ayen that the contractor will be installing sufficient lighting by Thanksgiving at the Green River tunnels, but this lighting will be temporary until the required conduit is received. Any costs incurred from installing the temporary lighting and then removing it will be borne by the contractor.

Commissioner Willox asked Mr. Ayen to determine if rest area restroom labels need updating based on legislation that took effect on July 1, 2025 regarding public restrooms.

13. August 2025 Commission Meeting: Secretary Casner reminded the Commission that the September 2025 Commission Meeting will be held in Cheyenne. The Education Session topic will be the Fiscal Year 2026 Budget and STIP, and there will be a Service Award Luncheon held at the Cheyenne Country Club on September 18th.

14A. Legislator Comments: Senator Pappas provided updates regarding possible fuel tax increases, tolling, tire taxes, and tax levels in comparison to neighboring states. Senator Pappas thanked Commissioners Lyman, Holmes, and Baker for attending the Joint Transportation, Highways, and Military Affairs the previous day.

14B. Commissioner Comments: Chair Lyman also thanked Commissioners Baker and Holmes for attending the Joint Transportation, Highways, and Military Affairs meeting and emphasized the importance of Commissioners attending legislative meetings when possible. Commissioner Willox thanked Senator Pappas for his work and thanked staff for the updated WYDOT Fact Book. Willox also advised that he was recently appointed Chairman of the National Transportation Committee for the National Association of Counties and emphasized the importance of a good relationship between state and local government to create a good transportation system. Commissioner Crank thanked the Commission for their work at the current meeting. Commissioner Hughes thanked the Budget

Subcommittee for their work on the budget and Colonel Cameron and Mr. Ayen for increased safety efforts in Crook County during recent events such as Ham and Jam and Sturgis. Commissioner Holmes thanked Senator Pappas for his vision for Wyoming and his support for WYDOT.

16. The meeting was adjourned by Chair Lyman at 12:27 p.m. on Wednesday, August 20, 2025.